OFFICE OF THE ATTORNEY GENERAL
STATE OF ILLINOIS

KWAME RAOUL
ATTORNEY GENERAL

November 23, 2026

Via electronic mail
Mr. Keith Colclasure
FOIA Officer
Fairfield Police Department
1002 Leininger Road
Fairfield, Illinois 62837
colclasure@fairfield.org

RE: FOIA Request for Review – 2026 PAC 98845
Requester: Ms. Kathy Sands
Date of FOIA Request: September 23, 2026

Dear Mr. Colclasure:

The Public Access Bureau has received the attached Request for Review of the response by the Fairfield Police Department (Department) to a Freedom of Information Act (FOIA) request submitted by Ms. Kathy Sands. We have determined that further action is warranted.

On September 23, 2026, Ms. Sands submitted a FOIA request to the Department seeking, in relevant part, body camera footage from an incident that occurred on September 15, 2026, and resulted in a disorderly conduct citation to a named individual. On October 7, 2026, the Department denied that portion of the request pursuant to section 7.5(cc) of FOIA.[1] On October 20, 2026, Ms. Sands submitted the above-referenced Request for Review contesting the denial. Ms. Sands alleges that the footage should be flagged for disclosure because officers told the individual that he was being detained.

[1]5 ILCS 140/7.5(cc) (West 2025 Supp.), as amended by Public Acts 104-788, effective August 7, 2026; 104-852, effective August 21, 2026.

As required under section 9.5(c) of FOIA,[2] please provide this office with copies of the withheld footage for this office's confidential review, together with a detailed explanation of the legal and factual bases for the asserted exemption. Please specifically address whether the encounter depicted in the recording resulted in an arrest or detention.

This information must be submitted to our office within seven (7) business days after receipt of this letter. Under FOIA, "[t]he Public Access Counselor shall forward a copy of the answer to the person submitting the request for review, with any alleged confidential information to which the request pertains redacted from the copy. The requester may, but is not required to, respond in writing[.]"[3] **If you claim that any portion of your written response is confidential, please send two versions of your response letter: a complete copy for this office's confidential review and a redacted version suitable for this office to forward to the requester.**

Please contact me at (773) 590-7878 or benjamin.silver@ilag.gov if you have questions or would like to discuss this matter. Thank you.

Very truly yours,

BENJAMIN J. SILVER
Supervising Attorney
Public Access Bureau

Attachment

cc: *Via electronic mail*
Ms. Kathy Sands
thevoice1@frontier.com

[2]5 ILCS 140/9.5(c) (West 2025 Supp.).

[3]5 ILCS 140/9.5(d) (West 2025 Supp.).

Hudspeth, Destiny

From: thevoice1 <thevoice1@frontier.com>
Sent: Tuesday, October 20, 2026 1:08 PM
To: Public Access
Subject: EXTERNAL: Request for Review
Attachments: archive (55).zip

Follow Up Flag: Follow up
Flag Status: Flagged

Kathy Sands
Editor
The Villagers' Voice
618-384-8756
thevoice1@frontier.com
www.thevillagersvoice.com

Public Access Counselor
Office of the Illinois Attorney General
500 S. 2nd Street
Springfield, IL 62701
Email: public.access@ilag.gov

Request for Review

Fairfield Police Department body-camera denial, Case FPD26-00643

I request review of the Fairfield Police Department's October 7, 2026 denial of Request #2 of my FOIA request, seeking body-camera recordings of the September 15, 2026 encounter involving [redacted] at the Wayne County Housing Authority.

The department relied on 5 ILCS 140/7.5(cc), stating that Mr. [redacted] received a notice to appear rather than being arrested, that he was not taken into custody or restrained, and that the footage was not flagged.

The issue is whether the encounter resulted in detention, thereby satisfying the statutory flagging criterion, regardless of whether department personnel entered an administrative flag.

Under 50 ILCS 706/10-20(a)(7)(B)(iv), an encounter is "deemed to be flagged" when "the encounter resulted in a detention or an arrest," subject to the specified traffic-stop exclusion. Detention is a separate qualifying event; a custodial arrest is not required.

The following evidence directly challenges the department's stated basis:

1. Lieutenant Cates expressly told [redacted] "Yes, you are being detained."
2. Detective Koker's incident report states: "Lieutenant Cates remained with [redacted] while I returned to my patrol vehicle to issue the notice to appear citation."
3. Koker explained that Cates was posted "Just to make sure that we could still make contact with you."
4. In the subsequent exchange about detention, Koker stated: "I don't know. I mean, at the moment? Yeah, we were, to give you that citation."

Taken together, these statements support that [redacted] was detained during the encounter while Koker prepared and issued the citation. Issuing a notice to appear instead of making a custodial arrest does not resolve whether detention occurred.

The statute's "deemed to be flagged" language makes the qualifying event—not merely an employee's classification entry—the relevant criterion. I therefore dispute the department's position that the absence of an administrative flag establishes that the recordings are exempt.

I ask the PAC to obtain and examine the complete recordings and relevant classification records, determine whether the encounter met the detention-based flagging criterion, and review the withholding under section 10-20(b)(2). The department bears the burden of establishing an asserted FOIA exemption by clear and convincing evidence.

If the department asserts a separate privacy restriction or another exemption, I request review of that specific justification and disclosure of any portions that may lawfully be released. The present denial should not be sustained merely because the department issued a notice to appear or failed to classify the encounter as a detention.

Attachments and scope

Attach:

- Original FOIA request.
- October 7 Denial.
- Complete Denial Response
- Koker's Complete Incident Report.
- Relevant Timestamped Transcript
- https://www.youtube.com/watch?v=5IC5VsFpYhw&t=4s

Kathy Sands

Outlook

FW: Freedom of Information Act Request

From Dian Downs <hrm@fairfieldilcitygov.us>
Date Thu 10/1/2026 11:49 AM
To Public Safety <publicsafety@fairfieldilcitygov.us>; Tina Hutchcraft <clerk@fairfieldilcitygov.us>

See below.....

Dian Downs
City of Fairfield
109 NE 2nd Street
Fairfield, Illinois 62837
PH 618-842-2294 opt. 5
FAX 618-842-3772

From: thevoice1 <thevoice1@frontier.com>
Sent: Thursday, October 1, 2026 11:04 AM
To: Dian Downs <hrm@fairfieldilcitygov.us>
Subject: Re: Freedom of Information Act Request

Dear FOIA officer, the five day required response ended yesterday and I have received no response from your office. There are three responses that are allowed by the freedom of information act, but no response is not one of them. You can ask for an extension of time. You can say there are no records responsive to my request. Or you can grant my request in full or partially. It is my hope that you will respond to this email soon or I will have to send a referral to the Public Access Counselor's division of the Attorney General's office.

Kathy Sands
Editor
The Villagers' Voice
618-384-8756
thevoice1@frontier.com
www.thevillagersvoice.com

On Wednesday, September 23, 2026, 2:07 PM, thevoice1 <thevoice1@frontier.com> wrote:

Chief Benjamin W. Lewis
1002 Leininger Road
Fairfield, IL 62837
618-842-2151

Dear FOIA officer,
if you are not the FOIA officer, please forward this request to the FOIA officer.

This request concerns the following:

1.Copies of all reports from the Fairfield Police Department that concern calls from the Wayne County Housing Authority in Fairfield, IL, for police presence whether they are for criminal complaints or for evictions, along with all records of police responses to the calls and copies of all citations issued that include who they were issued to and for what violation. The time period I am requesting is for and includes all calls, police responses, and all citations for the past 12 months issued to anyone at the Wayne County Housing Authority.

2. Complete body cam footage from police contact at the Wayne County Housing Authority on the afteroon of September 15, 2026 in response to a complaint by Executive Director Kim Musgrave of the Wayne County Housing Authority against tenant [redacted] A citation for Disorderly Conduct was issued by the Fairfield officer to Mr. [redacted] Please release all footage related to this incident.

This is a media request for information and will be used to better inform the public of policies and procedures of the White County Housing Authority and the Fairfield Police Department.

Electronic copies are requested.

This is not a commercial request.

This is also a request for fee waiver, should any fees be imposed, as this information bears on the public business of the local and state governments in Illinois and will be used to inform citizens of the actions of their public officials, of their rights and responsibilities, of news and current or passing events, and for articles of opinion or features of interest to the public. The principal purpose of this request is to access and disseminate information regarding the health, safety, and welfare or the legal rights of the general public and is not for the principal purpose of gaining a personal or commercial benefit.

Please respond in the required five day time period required by **5 ILCS 140/3(d) or request an extension if needed. If any part of the request is denied, please cite the appropriate part of the statute used to deny the request.**

"Each public body shall, promptly, either comply with or deny a request for public records within 5 business days after its receipt of the request, unless the time for response is properly extended under subsection (e) of this Section. Denial shall be in writing as provided in Section 9 of this Act. Failure to comply with a written request, extend the time for response, or deny a request within 5 business days after its receipt shall be considered a denial of the request. A public body that

fails to respond to a request within the requisite periods in this Section but thereafter provides the requester with copies of the requested public records may not impose a fee for such copies. A public body that fails to respond to a request received may not treat the request as unduly burdensome under subsection (g).

(e) The time for response under this Section may be extended by the public body for not more than 5 business days from the original due date..."

Thank you for your cooperation.

Kathy Sands
Editor
The Villagers' Voice
618-384-8756
thevoice1@frontier.com
www.thevillagersvoice.com

Fairfield Police Department

Ben Lewis
Chief

S/SGT Richard F. Walton Building
1002 Leininger Road Fairfield, Illinois 62837
Ph: (618) 842-2152 Fax: (618) 847-4202 www.fairfieldpd.org

October 7, 2026

Kathy Sands
Email: thevoice1@frontier.com

Dear Ms. Sands:

Thank you for writing to the Fairfield Police Department with your request for information pursuant to the Illinois Freedom of Information Act, 5 ILCS 140/1 et seq.

On September 23, 2026 (Received on October 2, 2026), you requested the following documents:

1.Copies of all reports from the Fairfield Police Department that concern calls from the Wayne County Housing Authority in Fairfield, IL, for police presence whether they are for criminal complaints or for evictions, along with all records of police responses to the calls and copies of all citations issued that include who they were issued to and for what violation. The time period I am requesting is for and includes all calls, police responses, and all citations for the past 12 months issued to anyone at the Wayne County Housing Authority.

2. Complete body cam footage from police contact at the Wayne County Housing Authority on the afteroon of September 15, 2026 in response to a complaint by Executive Director Kim Musgrave of the Wayne County Housing Authority against tenant [redacted] A citation for Disorderly Conduct was issued by the Fairfield officer to Mr. [redacted] Please release all footage related to this incident.

This is a media request for information and will be used to better inform the public of policies and procedures of the White County Housing Authority and the Fairfield Police Department.

Electronic copies are requested.

This is not a commercial request.

This is also a request for fee waiver, should any fees be imposed, as this information bears on the public business of the local and state governments in Illinois and will be used to inform citizens of the actions of their public officials, of their rights and responsibilities, of news and current or passing

events, and for articles of opinion or features of interest to the public. The principal purpose of this request is to access and disseminate information regarding the health, safety, and welfare or the legal rights of the general public and is not for the principal purpose of gaining a personal or commercial benefit.

Request #1: Your request is granted in part and denied in part as follows:

We have enclosed copies of the following documents that you requested. The Fairfield Police Department is denying your request for complete documents for the following reasons: All provided reports have been redacted pursuant to: Exemption 5 ILCS 140/7(1)(b), private information, including date of births, addresses and telephone numbers.

Request #2: Your request is denied.

Exemption 5 ILCS 140/7.5(cc) of FOIA exempts from disclosure "recordings made under the Law Enforcement Officer-Worn Body Camera Act, except to the extent authorized under that Act." Mr. [redacted] was issued a Notice to Appear (NTA) for a violation and was not taken into custody, nor restrained. An NTA is an alternative to arrest, and thus, by definition, a person who is given a NTA is not under arrest. The body camera footage has not been flagged for any reason set forth under section 10-20(b)(2) of the Body Camera Act and you are not authorized to obtain the requested footage.

You have a right to have the denial of your request reviewed by the Public Access Counselor (PAC) at the Office of the Illinois Attorney General (5 ILCS 140/9.5(a)). You can file your Request for Review with the PAC by writing to:

Public Access Counselor
Office of the Attorney General
500 South 2nd Street
Springfield, Illinois 62706
Fax: (217) 782-1396
E-Mail: public.access@ilag.gov

You also have the right to seek judicial review of your denial by filing a lawsuit in the State circuit court (5 ILCS 140/11).

If you choose to file a Request for Review with the PAC, you must do so within 60 calendar days of the date of this denial letter (5 ILCS 140/9.5(a)). Please note that you must include a copy of your original FOIA request and this denial letter when filing a Request for Review with the PAC.

Sincerely,

Keith Colclasure
FOIA Officer

Public Access Counselor
Office of the Illinois Attorney General
500 S. 2nd Street
Springfield, IL 62701
Email: public.access@ilag.gov

- https://www.youtube.com/watch?v=5IC5VsFpYhw&t=4s

Relevant Timestamped Transcript

Fairfield Police Department body-camera denial, Case FPD26-00643

0:02 [redacted] Hang on. Hang on. I got a question. So, I'm being detained.

0:05 Sheriff Deputy: Yes, you are being detained

0:07 [redacted] For what crime?

0:09 Sheriff Deputy: He said disorderly conduct

0:12 [redacted] From inside my home.

0:14 Sheriff Deputy: Yes.

0:17 [redacted] Do you understand the Fourth Amendment problem with that?

0:20 Sheriff Deputy: Like I said, it's, he's, I said, you need to talk to him

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Relevant Transcript with the Fairfield Illinois Police Detective Koker

0:51 Detective Koker: Mr. [redacted]

0:52 [redacted] Koker

0:53 Detective Koker: Yes, sir. All right. There's that for you. 9/17. That's this Thursday, 1:00 p.m.

0:59 So, to be clear, you detained me in my home.

1:01 Detective Koker: No

1:02 [redacted] Then why was he posted here?

1:05 Detective Koker: Just to make sure that we could still make contact with you.

1:08 [redacted] So, if I had tried to leave to go somewhere, what would he have done? **Cuz he told me you detained me.**

1:13 Detective Koker: I don't know. **I mean, at the moment? Yeah, we were**, to give you that citation.

Kathy Sands

Fairfield Police Department

S/SGT Richard F. Walton Building
1002 Leininger Road, Fairfield, IL 62837
Phone: (618) 842-2152 Fax: (618) 847-4202

Case FPD26-00643 Printed on October 6, 2026

Status	Approved
Report Type	Incident
Primary Officer	Caleb Koker
Investigator	None
Records Technician	
Reported At	09/15/26 14:24
Incident Date	09/15/26 14:24 - 09/15/26 15:06
Incident Code	DISORD : LAW - DISORDERLY CONDUCT
Location	303 N 1ST ST, FAIRFIELD, IL 62837 (Highrise)
Disposition	Forward to State's Attorney
Disposition Date/Time	09/15/26 18:17
Review for Gang Activity	None

Offense Information

Offense	Disorderly Conduct - Actions Alarm or Disturb Another Provoking Breach of Peace
Statute	720-5/26-1(a)(1)
NIBRS Code	90C - Disorderly Conduct
Counts	1
Include In NIBRS	Yes
Completed	Yes
Bias Motivation	None (no bias)
Location	Government/Public Property
Entry Forced	No

Cited

[redacted], [redacted] P
Male, DOB [redacted]
[redacted]
[redacted] Cell

720-5/26-1(a)(1) - Disorderly Conduct - Actions Alarm or Disturb Another Provoking Breach of Peace

Complainant

MUSGRAVE, KIMELA R
Female, DOB [redacted]
[redacted]
[redacted] Home
Cell
Work

720-5/26-1(a)(1) - Disorderly Conduct - Actions Alarm or Disturb Another Provoking Breach of Peace

Offender

[redacted], [redacted] P
Male, DOB [redacted]
[redacted]
[redacted] Cell

720-5/26-1(a)(1) - Disorderly Conduct - Actions Alarm or Disturb Another Provoking Breach of Peace

Other

WAYNE COUNTY HOUSING AUTHORITY

303 N 1ST ST
FAIRFIELD, IL 62837

(618) 842-2163 Fax
(618) 842-7416 Secondary
(618) 842-9008 Work

Agency: 720-5/26-1(a)(1) - Disorderly Conduct - Actions Alarm or Disturb Another Provoking Breach of Peace

Primary Narrative By Caleb Koker, 09/15/26 16:49

[redacted] /P - Disorderly Conduct 720 ILC 5/26-1(a)(1)

On 09/15/2026, at approximately 1432 hours, I, Detective Caleb J. Koker #796, along with Lieutenant Rennie Cates #96-2, responded to the WAYNE COUNTY HOUSING AUTHORITY (WCHA), 300 North 1st Street, Fairfield, Wayne County, IL 62837 regarding a report of disorderly conduct at that address by WCHA Supervisor MUSGRAVE/KIMELA/R. Upon arrival, Lieutenant Cates and I spoke with MUSGRAVE who advised that [redacted] /P was in the office area causing a disturbance and recording into a non-public area in which it is posted that video and audio recording is prohibited. MUSGRAVE also stated that she had previously contacted law enforcement due to similar actions by [redacted]. MUSGRAVE stated that she informed [redacted] that if he continued recording, she would contact law enforcement. MUSGRAVE advised that [redacted] had threatened to obtain a no contact - stalking order against her, but that she was just attempting to do her job. I reviewed the sign prohibiting video and audio recording and confirmed what MUSGRAVE had stated about the notice. MUSGRAVE advised that [redacted] had returned to apartment [redacted] where he resides.

Lieutenant Cates and I went up to [redacted]'s apartment and spoke with [redacted] about the incident. [redacted] stated that he did take the video but that he was using as proof that meeting information was not provided properly as requested. [redacted] also stated that he believed he was not in violation of the posted video and audio recording notice in that he was not physically beyond the point of the notice and that it's no different than seeing into the area beyond the point of notice with his own eyes. [redacted] also disputed that the WCHA sells snacks in the area from which he was recording from, which he believed made it a public area. I requested to see the video BAKER had advised he had taken, and [redacted] initially agreed to show the video. [redacted] stepped away from the door to get a different cellular device that the video was reportedly on, but [redacted] returned and stated that he was unable to produce the video due to the other device being dead. [redacted] stated that the video would be uploaded to YouTube and that he could send a link at a later time. I provided [redacted] with one of my Department contact cards and requested that the information about the video link be sent when able. [redacted] also advised that he was not experiencing issues in the office until KIMELA intervened. I explained to [redacted] that his actions caused alarm to the WCHA employees resulting in them contacting the Fairfield Police Department and that it was reported that he had previously been contacted by law enforcement about related actions. [redacted] was informed that he would be receiving a notice to appear citation for disorderly conduct. Lieutenant Cates remained with [redacted] while I returned to my patrol vehicle to issue the notice to appear citation.

[redacted] was given the notice to appear (Citation #2618750347) with an appearance date of 09/17/2026, at 1300 hours. Lieutenant Cates and I returned to the WCHA Office and informed MUSGRAVE that a notice to appear had been issued in relation to this incident. I also took a picture of the recording notice with a Department evidence phone. That image will be attached to this report for reference. I also request that MUSGRAVE provide any video surveillance footage in relation to this incident.

I was able to locate the previous incident referenced by MUSGRAVE that occurred on 08/12/2026. After reviewing that

incident, it does appear that Officer Logan McGuire #878 informed [redacted] that if he performed similar actions again, he would be subject to disorderly conduct charges. That case report has been linked to this incident. Based on MUSGRAVE's statements and the previous contact and warning given for [redacted]'s actions, I am requesting that this incident is forwarded to the Wayne County State's Attorney's Office for review of charges in violation of 720 ILCS 5/26-1(a)(1).

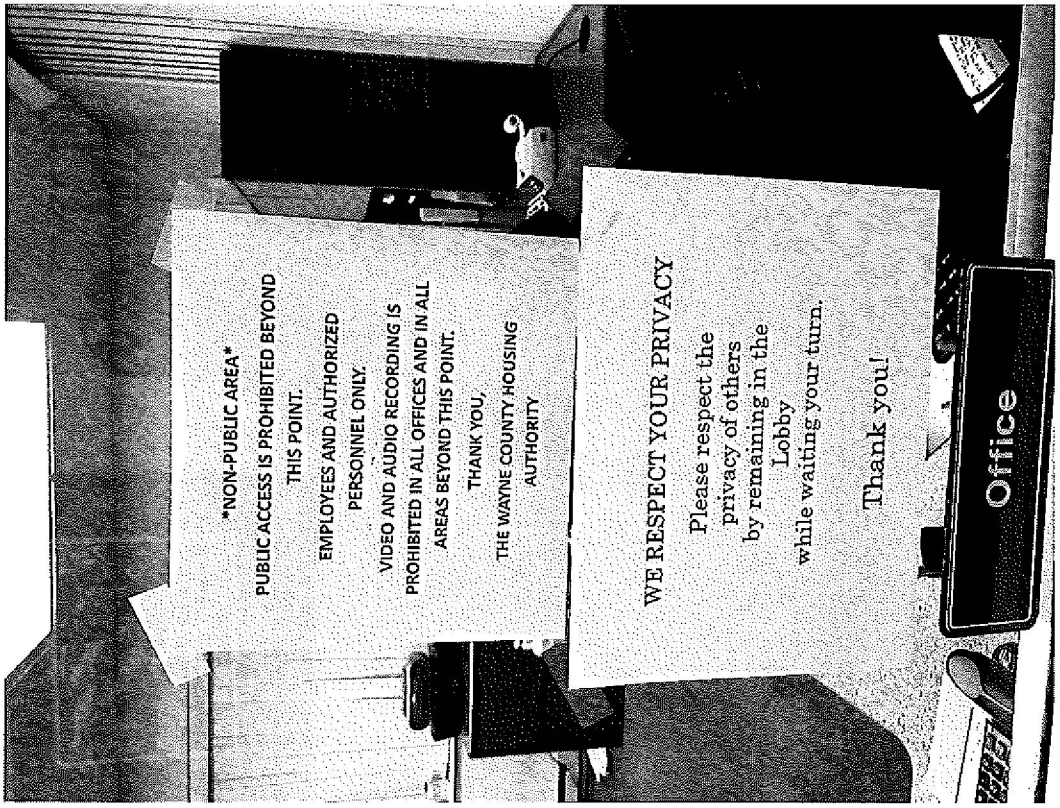
///End of Report///

Detective Caleb J. Koker #796, 09/15/2026

Fairfield Police Department

S/SGT Richard F. Walton Building
1002 Leininger Road, Fairfield, IL 62837
Phone: (618) 842-2152 Fax: (618) 847-4202

FPD26-00643 - Digital Photo - IMG_2211 Printed on October 6, 2026



IMG_2211

Comments:

NOTICE TO APPEAR
CONDITIONS OF PRETRIAL RELEASE
FAIRFIELD PD

2618750347

DCN:

COMPLAINT

Case No.	Beat	Section
	N 1ST ST	

County of	City/Village of	TWP. RD.
WAYNE	FAIRFIELD	☐

☒ PEOPLE STATE OF ILLINOIS VS.

DEFENDANT

NAME			SID #
BAKER	[redacted]	P	
LAST	FIRST	MIDDLE NAME	

ADDRESS		EYES	GENDER
303 N 1ST ST APT [redacted]		[redacted]	
STREET	APT		

CITY STATE ZIP	HAIR	HEIGHT	WEIGHT
FAIRFIELD IL 62837	[redacted]		

DR. LIC.	STATE	CDL	EXPR. DATE	DOB
[redacted]				

EMAIL ADDRESS	MOBILE #

The Undersigned states that on 09/15/2026 at 02:24 PM
Defendant did unlawfully operate:

VEHICLE

REG. NO.	STATE	MO/YEAR	US DOT #

MAKE	YEAR	COLOR

TYPE	VEHICLE USE:	
	COMMERCIAL MOTOR VEHICLE	YES ☐ NO ☒
	PLACARDED HAZ. MATERIAL	YES ☐ NO ☒
	16 OR MORE PASS. VEHICLE	YES ☐ NO ☒

Or as a Pedestrian or Passenger, and upon a Public Highway, or other Location, Specifically

300 N FIRST ST

Located in the County and State Aforesaid and Did Then and There Commit the Following Offense ☐ URBAN DISTRICT

VIOLATION

☒ ILCS ☐ Local Ordinance

720 ILCS 5/26-1(a)(1)
Nature of Offense: DISORDERLY CONDUCT

INCIDENT

CRASH TYPE: None

Report No.:
CAD/Event No.:
Visibility:
Road Conditions:
Method:
Notations:

NOTICE TO APPEAR

METHOD OF RELEASE:

☒ COURT APPEARANCE REQUIRED

See Instructions.

CIRCUIT COURT LOCATION, DATE AND TIME
Court Location: WAYNE COUNTY COURTHOUSE
301 E. Main Street, Fairfield, IL 62837

Date: 09/17/2026 Time: 01:00 PM

Under penalties as provided by law for false certification pursuant to Section 1-109 of the Code of Civil Procedure and perjury pursuant to Section 32-2 of the Criminal Code of 2012, the undersigned certifies that the statements set forth in this instrument are true and correct.

C Koker

09	15	2026		796
Month	Day	Year	Officer Signature	ID No.

CONDITIONS OF RELEASE

While on release you are subject to the following conditions pursuant to 725 ILCS 5/110:

1. Appear to answer the charge in Court having jurisdiction on a day certain and thereafter as ordered.
2. Submit yourself to the orders and process of the court.
3. Not violate any criminal statute of any jurisdiction.
4. File written notice of any change of address within 24 hours of change.

[ ] The victim of the criminal offense is deemed to be a family or household member and pursuant to 725 ILCS 5/110-10(d) for at least 72 hours after release:

1. You must refrain from contact or communication with the following victim(s)

and

2. You must refrain from entering or remaining at the victim's residence located at

If your citation is marked as COURT APPEARANCE REQUIRED, YOU MUST APPEAR IN COURT IN PERSON FOR THE LISTED OFFENSE on the date and time and at the location listed on this citation.

Your failure to appear or your failure to abide by the release conditions will subject you to sanctions including but not limited to admonishment from the Court, imprisonment up to 30 days, modification of pretrial release conditions, or Contempt of Court. 725 ILCS 5/110-6(f).

WRITTEN STATEMENT OF [redacted]

In Support of Formal Citizen Complaint Against Detective Koker

Incident date: September 15, 2026
Location: Wayne County Housing Authority
Related FOIA case: FPD26-00643

I, [redacted] submit this written statement based on my personal knowledge and recollection of the September 15, 2026 encounter involving Fairfield Police Department Detective Koker and Lieutenant Cates of the Wayne County Sheriff's Department.

1. My understanding that I was detained

During the encounter, I specifically asked whether I was being detained. I asked because I wanted to understand whether I was free to end the encounter and disengage from the officers.

Lieutenant Cates expressly answered:

"Yes, you are being detained."

I also addressed the issue directly with Detective Koker. During that exchange, Koker stated:

"At the moment? Yeah, we were, to give you that citation."

These statements confirmed my understanding that I was being detained during the encounter.

2. The totality of the circumstances

My understanding was not based solely on the presence of police officers. It was based on the officers' statements, their conduct, and the circumstances surrounding the encounter.

Although I was not handcuffed or physically restrained, and although I was not necessarily given an express order to stand in one particular place, I did not understand the encounter to be voluntary.

I reasonably understood that attempting to close the door, terminate the interaction, or otherwise disengage could result in further police action. I was concerned that doing so could be characterized as disorderly conduct, obstruction, or another offense.

I did not believe I could simply end the encounter without risking additional law-enforcement consequences.

My understanding that I was detained existed at the time of the encounter. It was the reason I specifically asked whether I was being detained.

3. The officers' statements and conduct

Detective Koker's incident report states that Lieutenant Cates remained with me while Koker returned to his patrol vehicle to issue the notice to appear citation.

Koker also explained that Cates was positioned there:

"Just to make sure that we could still make contact with you."

This statement is consistent with my understanding that the officers were maintaining contact and control of the encounter rather than treating it as a voluntary interaction that I could freely terminate.

4. Relevance to the body-camera recording

I submit this statement to document my firsthand experience and understanding of the encounter.

I request that the department consider this statement together with:

- Detective Koker's incident report;
- Lieutenant Cates's statement that I was detained;
- Detective Koker's statements concerning the detention;
- The complete body-camera recordings;
- Dispatch records and related documentation; and
- Any available recording metadata and flagging records.

I specifically request an investigation into whether this encounter resulted in a detention within the meaning of 50 ILCS 706/10-20(a)(7)(B)(iv), and whether the body-camera recording was properly flagged as required by law and department policy.

I am not claiming that physical restraint or handcuffs were necessary for a detention to occur. I am asking that the encounter be evaluated based on the totality of the circumstances, including what the officers told me and what a reasonable person in my position would have understood.

I submit this statement in support of my formal citizen complaint against Detective Koker.

I certify that the foregoing is true and correct to the best of my personal knowledge and recollection.

Electronically signed:

/s/ [redacted]

Date: November 11, 2026